

OFFICE of ARCHAEOLOGY and HISTORIC PRESERVATION



A Workshop Cosponsored by the Colorado Office of Archaeology and Historic Preservation and the U.S. National Park Service Trinity United Methodist Church Denver, Colorado October 4 – 5, 2011

Part 1 of 9 Protecting Cultural Landscapes

This is an automated presentation of the speakers' PowerPoint slides with their notes if provided and some video (mostly from the second day) of the presentations. Due to the file size of the October 4 & 5, 2011 presentations the workshop has been uploaded In nine thematic segments. The viewer can pause, advance forward or return to any slide by clicking on the index at any time.

	Cultural Landscapes Western United States	Day One	04 October 2011
segment 1	Protecting Cultural Landscapes		
1	Overview of Cultural Landscapes and the National Register	Barbara Wyatt	National Park Service
2	Section 106 Compliance and Cultural Landscapes	Amy Pallante	CO SHPO
3	Threats to Cultural Landscapes, The National Trust as a Landscape Advocate	Rebecca Schwendler	NTHP
segment 2	Linear Landscapes		
4	The Work of the National Trails Office	Michael Elliot	National Park Service
segment 3	The Hispanic/ Latino Landscape Legacy		
5	An Overview of Hispanic American/ Latino Landscapes	Maria Mondragon-Valdez	Valdez & Associates
6	Cultural Landscapes Barrio Logan, San Diego, California	Melanie Lytle	URS Corporation
segment 4	Nominating Designed Landscapes to The National Register		
7	Denver Civic Center	Tina Bishop	Mundus Bishop Design, Inc.
8 & 9	CCC Landscapes	Ann Komara	University Colorado Denver
segment 5	Innovations in Landscape Surveys		
10	Historic American Landscape Survey (HALS)	Ann Mullins	WJM Design
11	BLM Landscape Inventory Initiatives	Don Bruns	Bureau Land Management
12	Cultural Landscape Inventory	Roberta Young	National Park Service



Steve Turner, Director State Historical Fund/ CO Deputy State Historic Preservation Officer workshop introduction



Terry Knight, Tribal Historic Preservation
Officer, Ute Mountain Tribe of the Ute
Mountain Reservation, Colorado, New Mexico
& Utah (Ute Mountain Ute) presented the
invocation



Lynn Willcockson, Trinity United Methodist Church provided the facility host welcome



Ed Nichols, CO State Historic Preservation
Officer, President History Colorado
workshop welcome



CLWUS AGENDA, Tuesday, October 4, 2011

8:30 Welcome, Trinity United Methodist Church and Edward Nichols, Colorado SHPO

8:45 Segment 1: Protecting Cultural Landscapes

- Overview of Cultural Landscapes and the National Register Barbara Wyatt (NPS)
- 2. Section 106 Compliance and Cultural Landscapes, Amy Pallante (CO SHPO)
- 3. Threats to Cultural Landscapes, The National Trust as a Landscape Advocate Rebecca Schwendler (NTHP)

Barbara Wyatt National Park Service

Protecting Cultural Properties

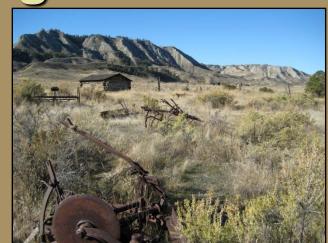
OVERVIEW OF CULTURAL LANDSCAPES AND THE NATIONAL REGISTER

National Park Service
U.S. Department of the Interior



Overview Cultural Landscapes in the West and the National Register

Cultural Landscapes
in the Western United States Workshop
Denver, Colorado
October 4 – 5, 2011

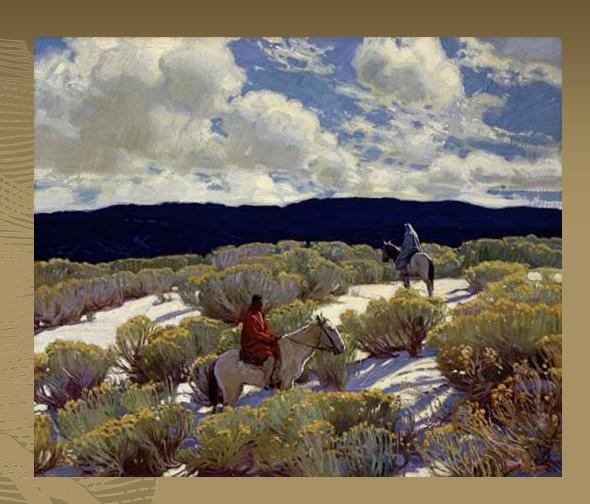


Western landscapes are iconic among the nation's landscapes

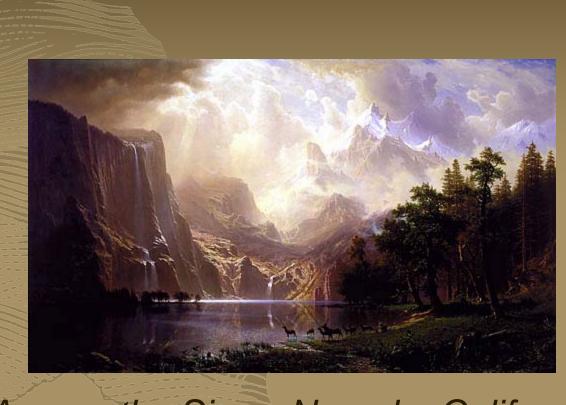
They are celebrated and referenced in many cultural expressions, including . . .



Paintings



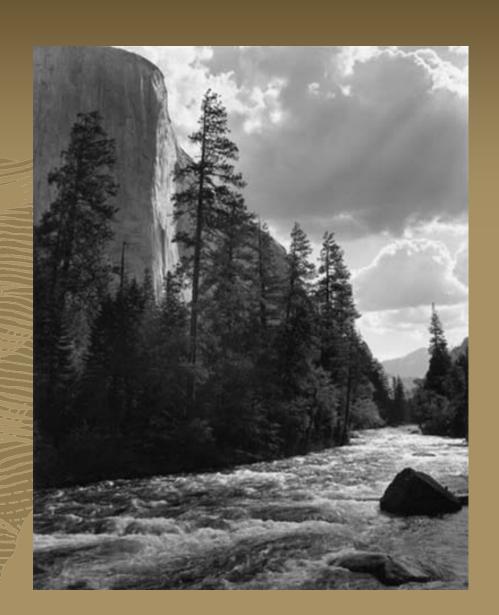
Riders at Sunset, E. Martin Hennings



Among the Sierra Nevada, California
Albert Bierstadt

Photography

Ansel Adams
El Capitan, Merced
River, Clouds



Fiction

Tony Hillerman

Dance Hall of the Dead

Louis L'Amour

May There Be a Road

Wallace Stegner
The Big Rock Candy
Mountain

Leslie

Marmon

Silko

Gardens in

the Dunes

Larry McMurtry
Lonesome Dove

Cormac McCarthy
The Border Trilogy

Zane Gray
Riders of the
Purple Sage



See them tumbling down
Pledging their love to the ground
Lonely but free I'll be found
Drifting along with the tumbling
tumbleweeds.

Back in the Saddle Again

I'm back in the saddle again, out where a friend is a friend, Where the long horn cattle feed on the lonely jimson weed I'm back in the saddle again.

Memories of Old Santa Fe

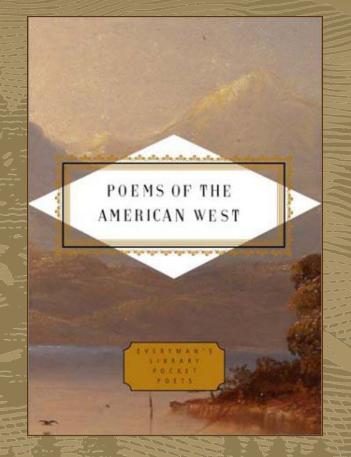
As blue shadows fall
Across the canyon wall
The cattle are quiet and still
Dusty, sore and tired
I build myself a fire
As a full moon
Peaks over the hills.

Don't Fence Me In

I want to ride to the ridge where the west commences

And gaze at the moon till I lose my senses And I can't look at hovels and I can't stand fences Don't fence me in.

Poetry

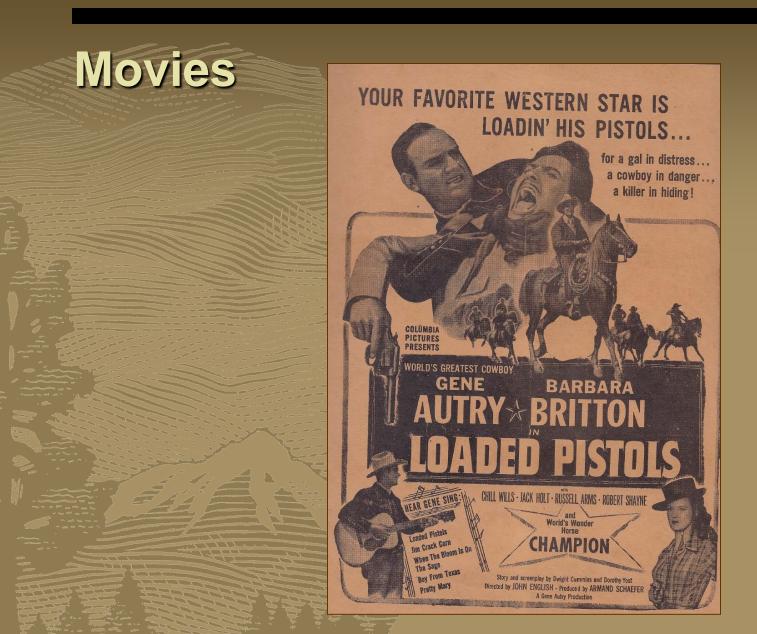


POETRY OF THE AMERICAN WEST

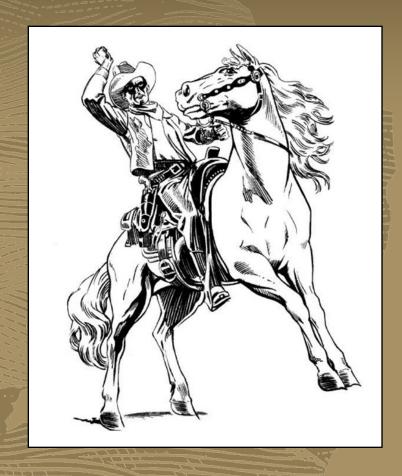
A Columbia Inthology



RESTRUCKY ACTION NAMED AND DESCRIPTIONS



Television and Radio



Hi ho, Silver, away!

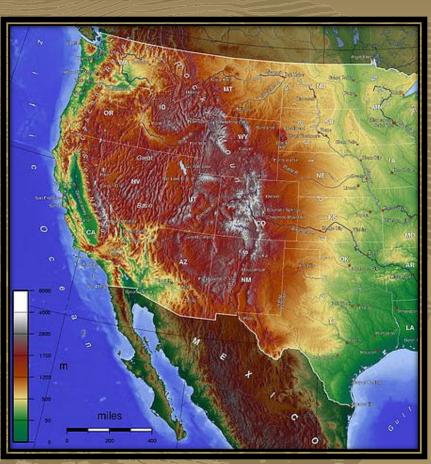


Which States?





Western Physiographic Divisions



Interior Plains – part of the interior continental US; includes much of the Great Plains.

Rocky Mountain System - one branch of the Cordilleran system - far inland in the western states.

Intermontane Plateaus - divided into the Columbia Plateau, the Colorado Plateau, and the Basin and Range Province (includes Grand Canyon, Great Basin, Death Valley).

Pacific Mountain System - the coastal mountain ranges and features in the west coast of the U.S. EXPERIENCE YOUR AMERICA

Western Watersheds- Simplified







EXPERIENCE YOUR AMERICA

Rural Historic Landscapes



Grouse Creek Valley, Utah

A geographical area that historically has been used by people, or shaped or modified by human activity, occupancy, or intervention, and . . .

... that possesses a significant concentration, linkage, or continuity of areas of land use, vegetation, buildings and structures, roads and waterways, and natural features.



Las Trampas, New Mexico, NHL

Designed Historic Landscapes

Steedman Estate
Santa Barbara, California
fountain and fern garden
Lockwood de Forest III,
Landscape Architect



A landscape that has significance as a design or work of art that was consciously designed and laid out by a master gardener, landscape architect, architect, or horticulturalist to a design principle, or by an owner or other amateur using a recognized style or tradition, in response or reaction to a recognized style or tradition; or

... that has a historic association with a significant person, trend, event, etc. in landscape gardening or landscape architecture;



...or



Heritage Park Plaza
Fort Worth, Texas
Designed by Lawrence Halprin
Photo courtesy of Historic Fort Worth, Inc.

significant
relationship to the
theory or practice
of landscape
architecture.

Some Types of Designed Landscapes

Small Scale

- Gardens
- Courtyards
- Small parks
- Grounds
- Squares and plazas
- Small cemeteries

Large Scale

- Subdivisions
- Large parks
- Boulevards
- Campuses



Landscape Features

Natural features

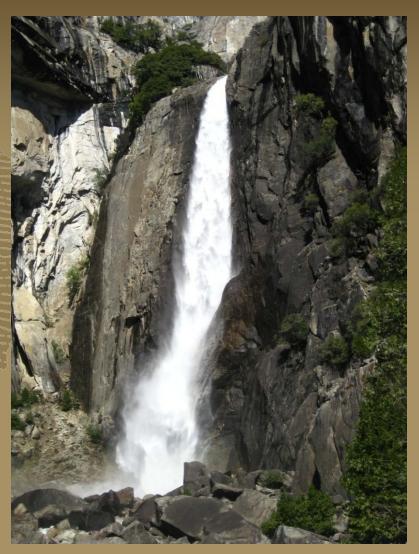
Human-made features

Prehistoric and historic archeology (remnants of occupation)



Natural Features

- Terrain, including slopes and elevation
- Vegetation
- Hydrology
- Soil and geology
- Views and vistas
- to and from the site



Yosemite Valley Historic

District

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Human-made and human-endowed features: spatial patterns, land uses, and cultural traditions

- Buildings and structures
- Divisions and barriers: Fences, walls, hedge rows
- Circulation systems: roads, trails, railroad corridors
- Water features: fountains, pools
- Outdoor rooms and spaces: patios, courtyards, plazas, and

Other human-made/endowed features:

- Artistic works and other objects: statuary, murals, mazes, topiary, markers
- Ornamental vegetation: planting beds, allees of trees
- Functional vegetation: crops, orchards, pastures
- Intangible cultural values
- Site plans

South Pass trail marker on the Oregon Trail



Historic and Prehistoric Archeology



Designed historic landscapes and Rural historic landscapes are classified as:

Sites or Districts

The National Register recognizes 5 property types: Buildings, structures, sites, objects, and districts.

Site or District?

<u>Sites</u>

- Battlefields
- Historic events
- Cemeteries
- Garden
- Land areas with cultural significance

Districts

- Large farms
- Ranches
- Parks
- Irrigation systems
- Transportation networks

Complexity usually determines whether designation as a site or district is appropriate.

Settings are important to all nominations.









Western Landscapes and the National Register

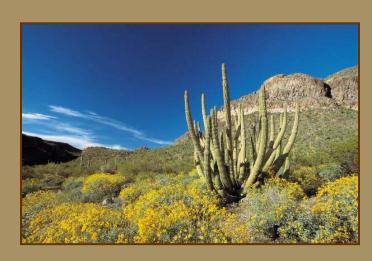
Linear Resources/Corridors

Battlefields

Ranches

TCPs

Designed landscapes



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National Register Numbers 12 Western States

Corridors: 176
(roads, trails, routes, highways, parkways, canals)

Battlefields: 73

Ranches: 395

TCPs (including known DOEs): 40

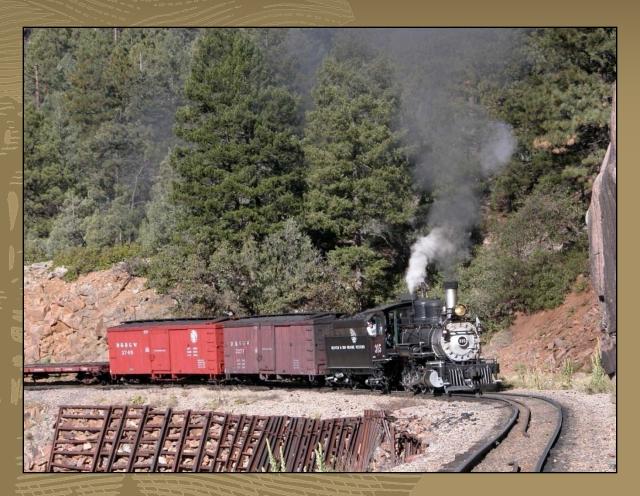
Mining related: 249

Parks: 821

Issues to consider for all types of sites and districts with a landscape significance:

- Finding and articulating significance
- Establishing a context
- Determining boundaries
- Assessing integrity (location, design, setting, materials, workmanship, feeling, association)

Linear Resources/Corridors



Listed in NR in 1973 as a district (64 miles long)
Criteria A and C:
Commerce, Transportation, and Engineering

Denver and Rio Grande Western Railroad, New Mexico

Green River, Wyoming, Cattle Drift



Photo courtesy BLM

Route 66 in Oklahoma Bridgeport Hill to Hydro Segment

Bridgeport Bridge, 100' span pony truss, under construction

Photo courtesy
Oklahoma DOT



Listed in NR as a district in 2004

Criteria A and C: Transportation and Engineering

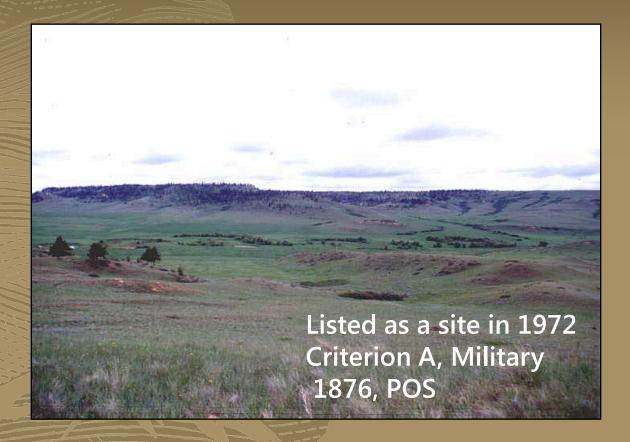
1926-1954, POS

Local significance



Bozeman Trail, Wyoming

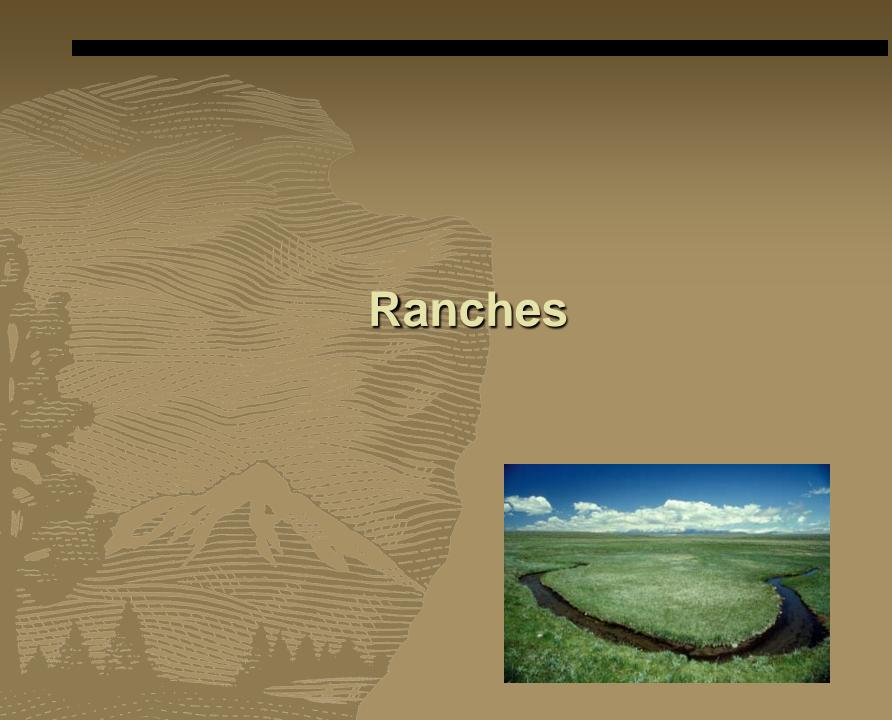
Battlefields



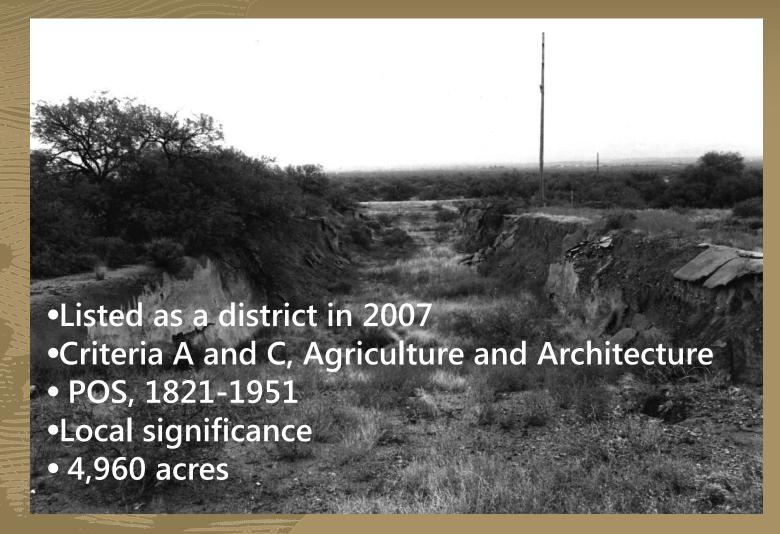
Rosebud Battlefield/Where the Girl Saved Her Brother, Big Horn County, Montana



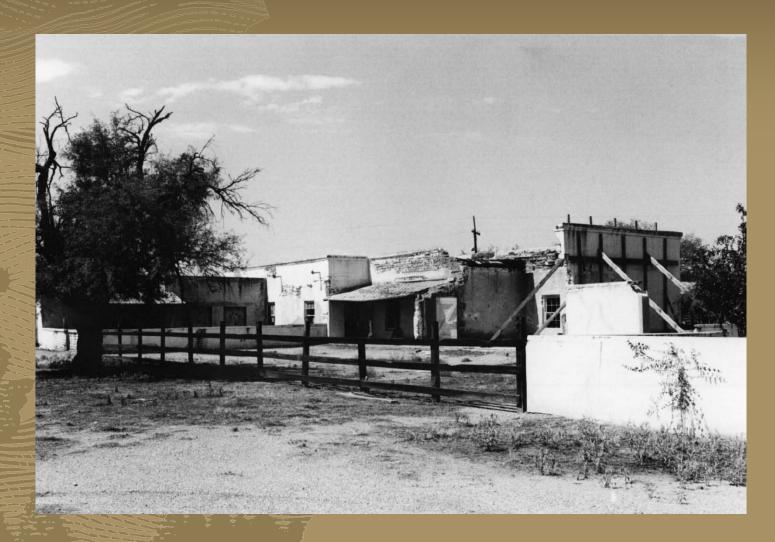
Glorieta Pass Battlefield Listed in NR 1966 as a site Criterion A, Military 1862, POS



Canoa Ranch Rural Historic Landscape Arizona



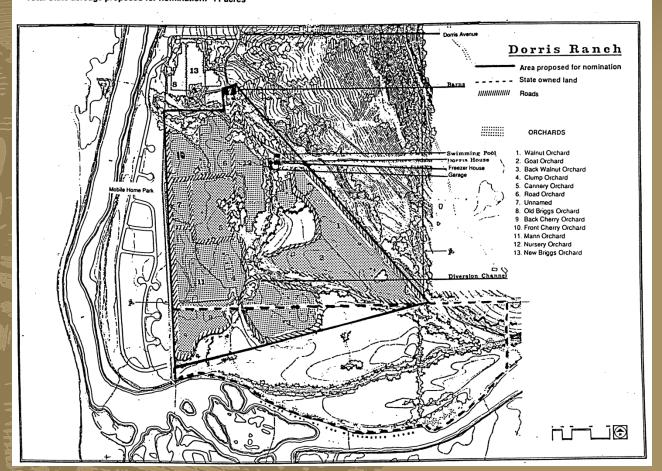
Canoa Ranch



Dorris Ranch, Oregon

Total acreage proposed for nomination: 109 acres

Total Willamalane acreage proposed for nomination: 98 acres Total State acreage proposed for nomination: 11 acres



Listed as a district in 1988

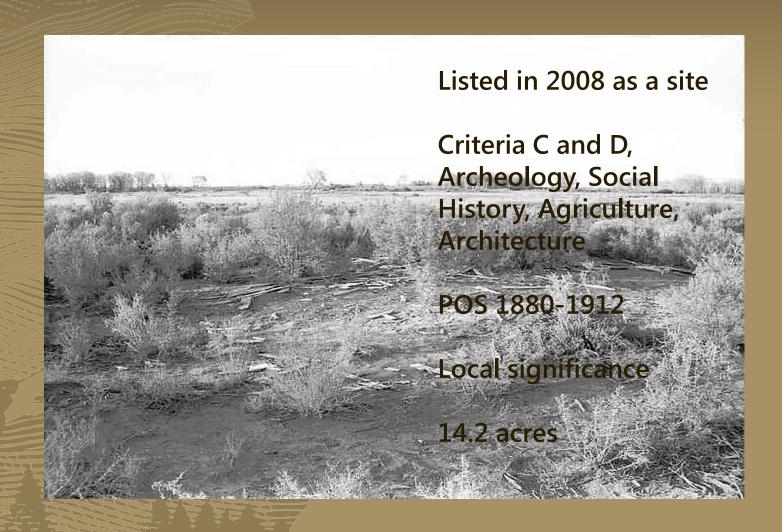
Criteria A and B, Agriculture and George A. Dorris

State significance

109 acres

POS, 1892-1936

McIntyre Ranch, Colorado





David Shirk Ranch Lake County, Oregon

Traditional Cultural Places



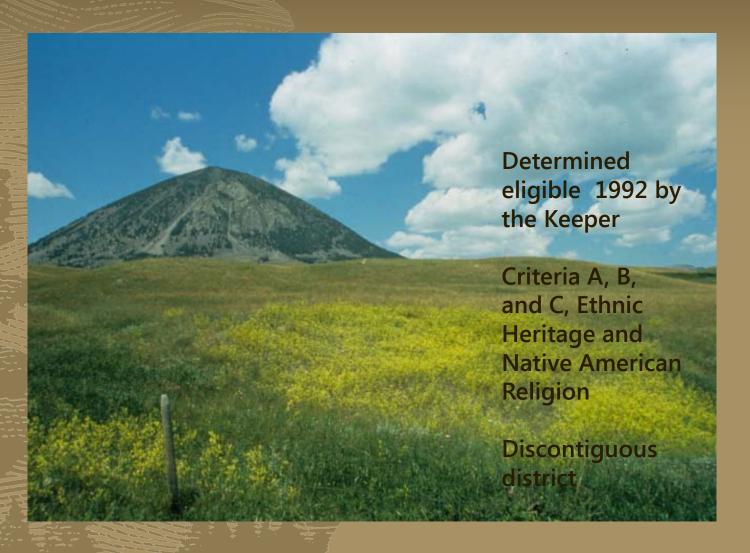
Listed in 1973 as a site

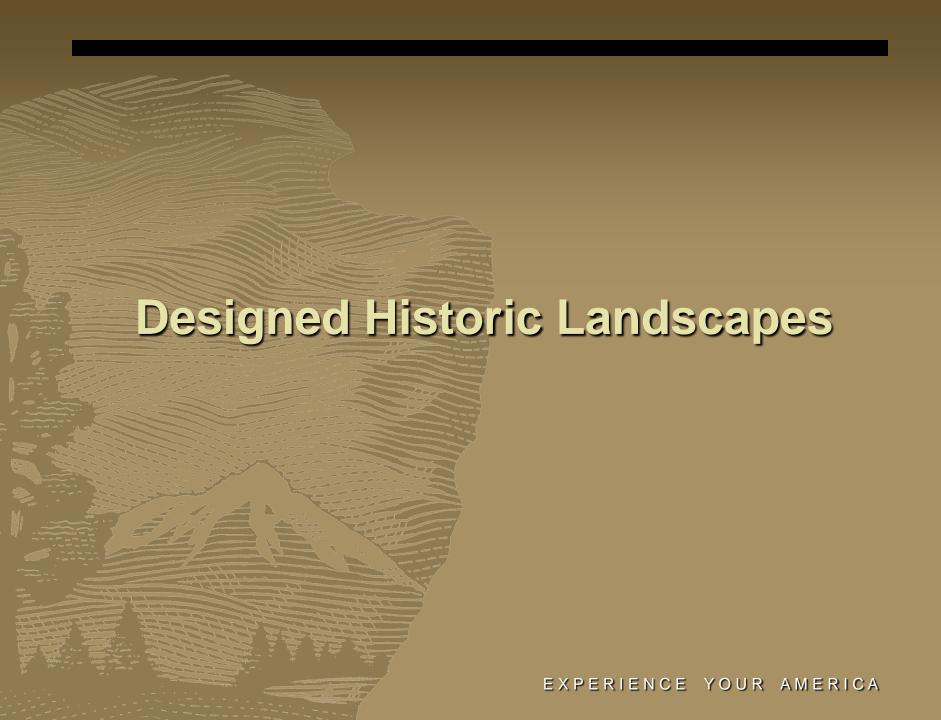
Criteria A and D: Transportation, Religion, Military, Aboriginal prehistory, and history

7,916 acres

Bear Butte, Montana

Sweet Grass Hills, Montana





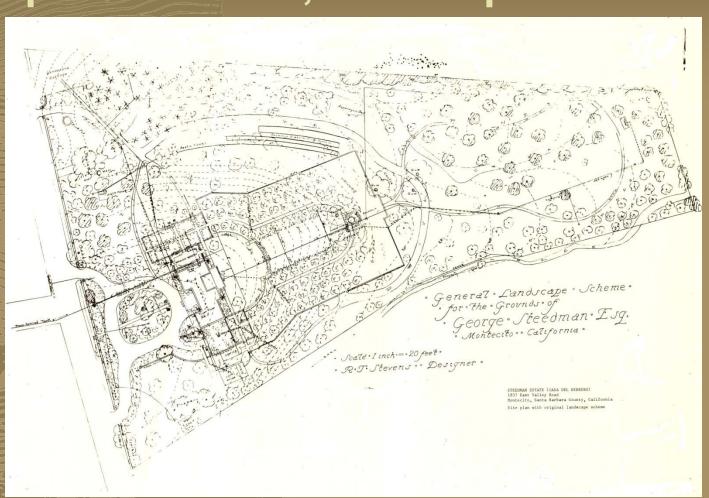
Platt National Park, Oklahoma





- •Designated NHL district in 2010
- •NHL Criteria 1 and 4 (A and C)
- •1933-40, POS
- •848 acres

Steedman Estate, California Ralph T. Stevens, landscape architect



Steedman Estate



Pepper Tree Fountain and Fern Garden Lockwood de Forest III

- •Designated NHL in 2008 as a district
- •NHL Criterion 4 (NR C)
- •POS 19222-1940
- •11 acres

Cactus Garden



Will Rogers Park Garden and Arboretum

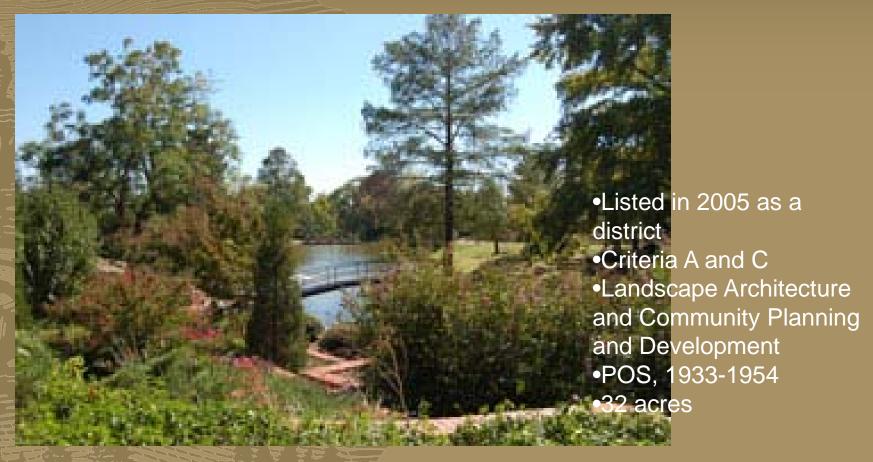
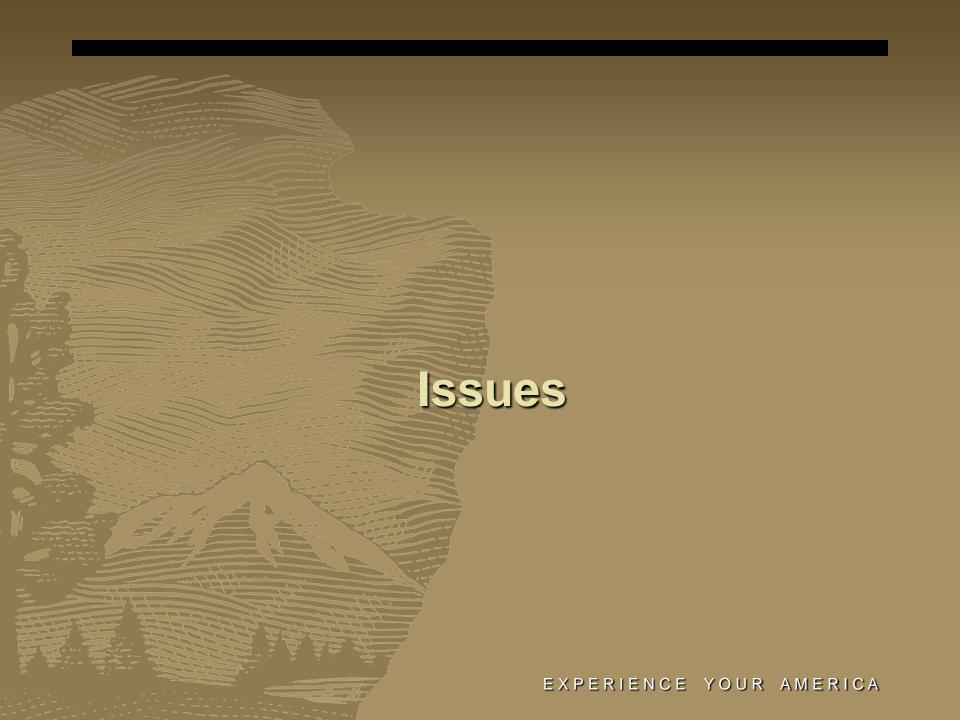


Photo courtesy City of Oklahoma City



Landscapes in SHPO Surveys

- Many do not have survey forms that include landscape terminology and description.
- Many do not require settings to be described
- Inventories may be difficult to search for landscape significance.
- Status of HALS survey in the state may be unknown.

Evaluating Historic Landscapes

- Know how to identify and "read" landscape characteristics.
- Develop historic contexts or multiple property nomination forms for various types of landscapes.
- Understand how to research the history of a landscape.

Sample Multiple Property Nominations for Landscape Resources

- New Deal Resources on Colorado's Eastern Plains
- Denver Mountain Parks MPDF
- Denver Park and Parkway System MPDF
- Historic Farms and Ranches of Weld County, CO
- Historic Ranching Resources of South Park, CO
- Agricultural Resources of Boulder County, CO
- Santa Fe Trail MPDF (to be updated by KS SHPO)

Evaluation Challenges

- Determining significance
- Establishing context
- Assessing integrity
- Establishing boundaries
- Dealing with modern landscapes
- Dealing with redundant landscapes

National Register of Historic Places

www.nps.gov/nr



National Park Service
U.S. Department of the Interior

Cultural Landscapes in the Western United States

Colorado State Historic Preservation Office Amy Pallante

Protecting Cultural Properties

SECTION 106 COMPLIANCE AND CULTURAL LANDSCAPES

Section 106 Compliance and Cultural Landscapes

Cultural Landscapes
In the
Western United States



OFFICE of ARCHAEOLOGY and HISTORIC PRESERVATION

GENERAL GUIDELINES FOR IDENTIFYING AND EVALUATING HISTORIC LANDSCAPES

ENVIRONMENTAL PROGRAM CALIFORNIA DEPARTMENT OF TRANSPORTATION SACRAMENTO, CALIFORNIA

February 1999

Identification and Evaluation of Landscapes



From 2003 to 2009, the Colorado Department of Transportation (CDOT) and the Regional Transportation District (RTD), in partnership with the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA), studied multi-modal transportation improvements for the U.S. 36 corridor between Denver and Boulder in the U.S. 36 Environmental Impact Statement (EIS).

US 36 and Post World War II Development

- Complicated consultations between CDOT and SHPO on identification and evaluation of Post World War II subdivision within Area of Potential Effects for US 36.
 - Issue of addressing the larger question of Post World War II development as a designed landscape.
- In order to better consult on identification and National Register evaluation of Post World War II development as a designed landscape, CDOT and FHWA hired a consultant to complete a Multiple Property Document Form for Post World War II subdivisions.

NPS Form 10-900a (Rev. 8/86)
OMB No. 1024-0018

United States Department of the Interior, National Park Service National Register of Historic Places Continuation Sheet

Section number G Page 196 Historic Residential Subdivisions of Metropolitan Denver, 1940-1965

G. Geographical Data

This MPDF covers that portion of the five-county Denver region (Adams, Broomfield, Arapahoe, and Jefferson counties and the City and County of Denver) lying within the Colorado Department of Transportation Region 6 boundary (indicated by the thick gray line on the map below). The boundary captures nearly all of the region's 1940-65 subdivision growth.

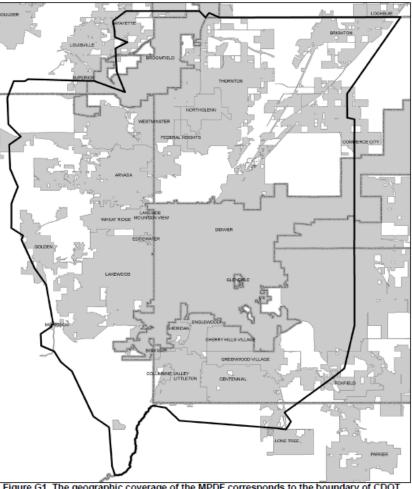


Figure G1. The geographic coverage of the MPDF corresponds to the boundary of CDOT Region 6. SOURCE: CDOT geographic information system data formatted by Front Range Research Associates, Inc.

Identification and Evaluation

- In April 2011 the Historic Residential Subdivisions of Metropolitan Denver 1940-1965 Multiple Property Documentation Form was listed to the National Register of Historic Places.
 - Includes: developmental history, associated property types, and registration requirements.
 - CDOT will use this document to aid in identification and evaluation during current and future transportation projects.

Section 106 Mitigation and Landscapes

 To resolve adverse effects to historic properties on the US 36 project, CDOT proposed creative mitigation to document and educate the public through a book about the significant irrigation landscape of the project area.

Section 106 Mitigation and Landscapes

Digging the Old West

How Dams and Ditches Sculpted an American Landscape

by Karmen Lee Franklin

With a foreword by Patrica Limerick, PhD

Featuring illustrations by more than 20 artists



"Digging the Old West uses the land between the cities of Denver and Boulder to tell the story of a constructed landscape. The development of irrigation ditches, canals, and water networks in this particular area provides insight into the significance of waterworks to the overall western landscape."

The final publication is expected October 2011.

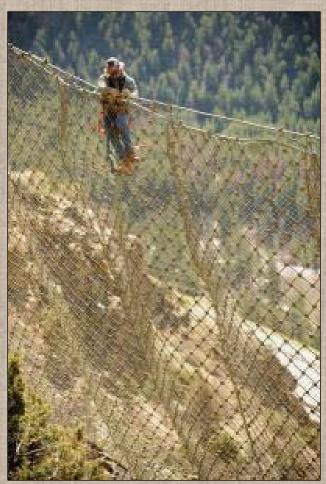
Section 106 Mitigation and Landscape

- CDOT/FHWA project to mitigate I-70 rockfall within the Georgetown-Silver Plume National Historic Landmark District.
 - Nationally significant historic district including a mining landscape.
 - Both towns utilize historic landscape and setting for Heritage Tourism.
 - Georgetown Loop

Section 106 Mitigation and Landscapes



I-70 Rockfall Mitigation resulting in visual adverse effect to Georgetown-Silver Plume National Historic Landmark District.



Section 106 Mitigation and Landscapes



Section 106 Mitigation and Landscapes

 To feature the important setting and mining landscape of the Georgetown-Silver Plume National Historic Landmark District, CDOT produced a short film featuring rockfall mitigation within the historic setting and mining landscape of Georgetown and Silver Plume.

Cultural Landscapes in the Western United States

National Trust for Historic Places
Rebecca Schwendler

Protecting Cultural Landscapes

THREATS TO CULTURAL LANDSCAPES, THE NATIONAL TRUST AS A LANDSCAPE ADVOCATE

Threats to Cultural Landscapes:

The National Trust as a Landscape Advocate

Office of Archaeology and Historic Preservation Cultural Landscapes Workshop

Dr. Rebecca Schwendler | October 4, 2011

NATIONAL
TRUST
FOR
HISTORIC
PRESERVATION®



Santa Fe NHT

National Trust for Historic Preservation

Basics

- Non-profit membership organization
- Headquartered in Washington, D.C.
- Provide leadership, education, advocacy, and resources
- Help people save the historic and cultural places that matter to them

History

- 1949: Created by President Harry Truman
 - support the preservation of historic buildings and neighborhoods
- 1998: End of Federal financial support

Public Lands Program

- 2008: Created from a previous initiative
- Advocates for preservation of cultural resources on federal public lands

National Trust for Historic Preservation Field Offices

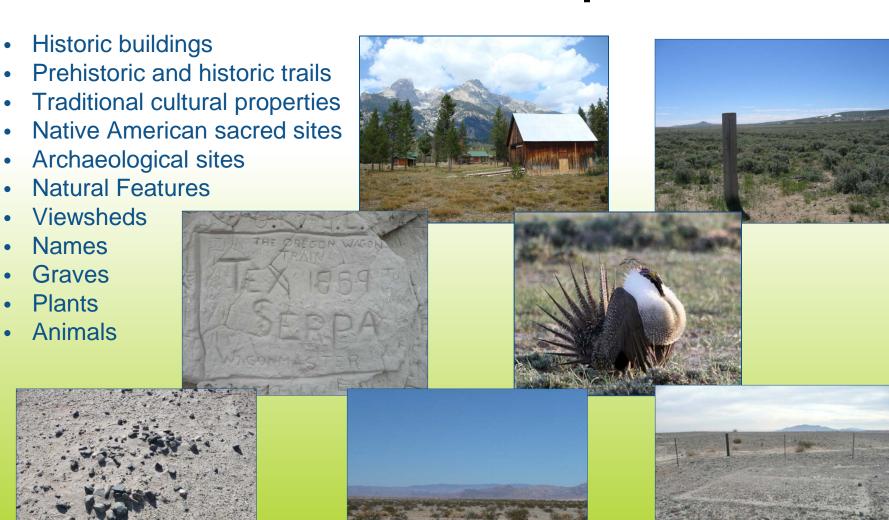


Public Lands Program

- Work with diverse partners
 - agencies, SHPOs & THPOs, ACHP, preservationists, conservationists, recreationists, Tribes, and more
- Encourage better agency land use decisions
- Ensure adherence to cultural resource laws
- Promote responsible recreation and development
- Address cultural landscapes, not just individual sites



What's in a Cultural Landscape?



Pueblo of Acoma Cultural Landscape

"...the people here at Acoma still mark the passages of time by the movement of the sun, moon and stars. Long ago, our Puebloan ancestors noted the changing of the seasons, by capturing the shadows of the sun on markers etched into stone...Many of these markers still remain today...Much like the treasured historic buildings of the East Coast, these places are reminders of our past, our collective history...We keep alive the rich history of these places that matter so that future generations will come to understand and appreciate their significance and preserve them for all to enjoy."

-Theresa Pasqual, Member of Pueblo of Acoma, Director of Acoma's Historic Preservation Office, and National Trust Advisor in a blog written for the National Trust on Jan. 12, 2010

Mountain Meadows Massacre Cultural Landscape

"The Mountain Meadows Massacre and its aftermath was carried out in such a way that the *entire valley* is a cemetery...This valley is a sacred, hallowed and precious area. It must *NEVER* be desecrated and encroached upon by mankind in the name of 'progress'...This valley has been left virgin landscape for over 150 years, because of the events that happened here, and this must never be taken away."

-Patty Norris, President of the Mountain Meadows Massacre Descendants, in a letter to the Fillmore BLM Field Office on Aug. 17, 2010 relating to the proposed Sigurd to Red Butte transmission line project

Rural Nevada Cultural Landscape

"It is difficult for me to describe to you what I consider to be my cultural values that involve my memories, my emotions, my family history, our traditions of five generations of working and playing in these valleys [in eastern Nevada], words are not adequate to convey the size and depth of the cultural impacts a solar project would have on my cultural values."

- Connie Simkins, long-time secretary of Nevada's N4 Grazing Board, during public comments on the BLM's draft Solar PEIS in Caliente, NV on Feb. 17, 2011

Themes in Cultural Landscapes

- Time depth
- Inter-related constituent resources
- Connection between place and cosmology
- Connection between place and family
- Importance of place for teaching and learning
- Place as memorial
- Continuing modern human use



Cedar Mesa. UT

Potential Threats













Direct Impacts

- Physical damage or destruction
- Visual disruption



Artist's rendering of proposed Ivanpah solar project, Mojave Desert, CA

Indirect Impacts

- Increased erosion
- Increased public visitation and potential for looting
- Noise, light pollution, reflections, flickers, air pollution



ATV tracks at the proposed Solar II project site, Imperial Valley, CA

Examples of Landscape Preservation Advocacy

Archaeological Landscapes

- Canyons of the Ancients National Monument, CO
- Cedar Mesa, UT
- Greater Chacoan Landscape, NM
- Nine Mile Canyon, UT

Linear Landscapes

- El Camino Real de Tierra Adentro NHT, NM
- Martin's Cove, WY
- Mountain Meadows Massacre Site, UT
- Santa Fe NHT, CO
- South Pass, WY
- Juan Bautista de Anza NHT, CA

Traditional Cultural Landscapes

- Badger-Two Medicine, MT
- Sweet Grass Hills, MT
- Mount Graham, AZ
- Mount Taylor, NM
- San Francisco Peaks, AZ
- Zuni Salt Lake, NM



El Camino Real de Tierra Adentro NHT, NM

Greater Chacoan Landscape, NM

Resources

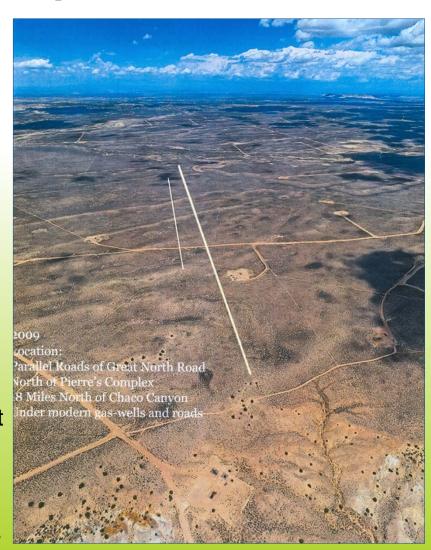
- World Heritage archaeological sites
- Prehistoric roads
- Shrines
- Significant natural features
- Traditional cultural use areas

Threats

- Oil and gas development
- •Infrastructure development

Advocacy Activities

- •2003: Commented on Farmington FO RMP
- •2010: Consulting party for O&G development
- •2011: Talking to BLM about:
 - Master Leasing Plan
 - Visual resources assessments
 - Nomination of NRHDs, NHLDs, or TCPs



South Pass, WY

Resources

- Emigrant trails
- •19th century mining town
- Prehistoric archaeological sites
- Native American sacred sites

Threats

- Natural gas pipeline requiring rock blasting and trenching
- Gold exploration
- Wind energy

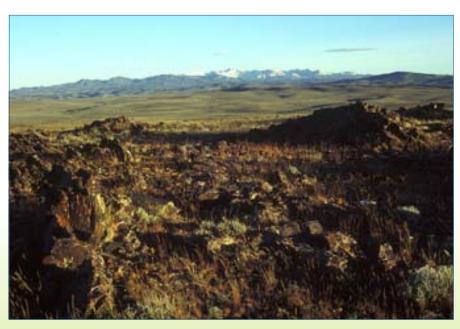


Photo: Alliance for Historic Wyoming

Advocacy Activities

- •1995: 11 Most Endangered Historic Place
- Challenged construction of natural gas pipeline
- •2004: Commented on EA for placer gold exploration project
- Consulting party under Sec 106 of NHPA for placer gold project
- •2010: Continued partnership with other advocacy groups
- •2011: Commenting on adjacent Lander FO RMP revisions

Badger – Two Medicine, MT

Resources

- •NRHP-eligible Traditional Cultural District
- Prehistoric archaeological sites

Threats

- Oil and gas development
- Motorized recreation and travel



Photo: The Wilderness Society

Advocacy Activities

- •2002: Consulting party for review of permit to drill
- Supported Blackfeet Nation's request for re-evaluation of TCD area
- •2009: Encouraged USFS to restrict vehicle access
- •2010: Filed amicus brief supporting USFS' travel plan
- •2011: Will likely file another amicus brief in December

How to Protect Cultural Landscapes

Stay Informed

- Federal Register TOC for NEPA-related Notices of Intent and Availability
- Request notification from agencies about projects

Make Friends

- Agencies, ACHP
- •SHPOs, THPOs
- Tribes
- Traditional and "non-traditional" partners

Get Involved

- Comment on NEPA processes
 - Scoping, drafts, finals of EAs, EISs
- Become consulting party pursuant to Section 106 of the NHPA
- •If necessary, take legal action

Employ Laws for Preservation

Antiquities Act of 1906, as amended

National Monuments

Historic Sites Act of 1935, as amended

- National Historic Landmarks
- Historic American Buildings Survey

Archaeological Resources Protection Act of 1979, as amended

Survey Lands

Some Advocacy Goals

Know the Landscape

- Understand its components
- •Tell its story
- Nominate it for designation
- Identify threats and solutions



El Camino Real de Tierra Adentro NHT, NM

Set Standards

- Elevate recognition and protection of landscapes
 - Develop alternatives to "flag-and-avoid" archaeology
- •Identify effective mitigation strategies
 - •After avoidance: no surface occupancy, strict visual stipulations, off-site land purchases, ethnographic studies, interpretation and education
- Advocate for standards for GIS viewshed analyses
 - Use these to protect landscapes

Thank You and Good Luck!



Comb Ridge and the San Juan River, UT

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